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3 June 1953

MEMORANDUM FOR: The Deputy Director of Central Intelligence
SUBJECT: Agency System of Regulatory Issuances
REFERENCE: Memorandum dated 19 May 1953 from D/DCI to D/DA,
Same Subject

1. I am in complete agreement with the objectives stated in reference memorandum regarding the establishment of a single set of Agency Regulations. In my opinion, a comprehensive, single system of Regulations in which all Agency components have collaborated is essential to the solidification of CIA as a coordinated working organization.

2. Without in any way qualifying this endorsement, it is my belief that it would be preferable if all Agency Regulations were authenticated in the name of the Director by a single official on the immediate staff of the Director (such as the Executive Assistant of the Director). This procedure would emphasize the unified Agency concept and would clearly separate the authentication function from the responsibility for the initiation and development of suitable Agency Regulations.

3. Concerning this latter responsibility, the development of an adequate set of Agency Regulations requires the concerted effort of all Agency components. The major problem is to ensure that basic responsibility for the preparation and preliminary collaboration of Regulations on any function or policy is clearly established and assumed. In some areas such as Administration, Communications, and Security, we can presume that this basic responsibility will be readily recognized and assumed. However, this is a very difficult problem when dealing with Regulations on substantive topics such as the following:

- a. Intelligence Requirements.
- b. Intelligence Production (excluding foreign field).
- c. Intelligence Evaluation.
- d. Intelligence Dissemination.
- e. Liaison (within Government and external).
- f. Intelligence Coordination and Collation.

These topics involve numerous basic policies inherent in statutes governing CIA, contained in instructions and directives from the National Security Council, and instructions and directives of the Director of Central Intelligence. These topics also blanket the functions and activities of the

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Deputy Director (Intelligence), Deputy Director (Plans), and the administrative and supporting components of the Agency, and also involve the continuing working relationships between Agency components.

4. In view of these complexities, the creation of a sound set of Agency Regulations within a reasonable period is dependent upon two factors:

- a. The precise placement of basic responsibility for the development of Agency Regulations on any given subject or function with a designated Agency component.
- b. The creation of an adequate amount of impetus and pressure behind the job.

5. A suggested formula for the placement of responsibility for the development of Agency Regulations is as follows:

- a. Deputy Director (Plans).....Clandestine Operations
- b. Deputy Director (Intelligence)....Overt Operations
- c. Deputy Director (Administration)...Administration -
Domestic and Foreign
- d. Director of Training.....Training -
Domestic and Foreign
- e. Assistant Director for
Communications.....Communications -
Domestic and Foreign

6. If the above formula or other method of pinpointing responsibility can be worked out, it is recommended that it and the program to establish adequate Agency Regulations and eliminate component Regulations be formally initiated with the appropriate emphasis from the Director's Office.

WALTER REID WOLF
Deputy Director (Administration)

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